# **COVID-19 Vaccine Sub-Prioritization For Phase 1b**

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|                           | Univ. of Oxford<br>(Jenner Institute)<br>with AstraZeneca | ModernaTX USA                                                                                                                   | BioNTech with Pfizer                                                                                                                                                                                                                                    | Johnson & Johnson<br>(Janssen Vaccines)     | Novavax                                         | Sanofi Pasteur with<br>GlaxoSmithKline                       |
|---------------------------|-----------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------|-------------------------------------------------|--------------------------------------------------------------|
| Vax<br>candidate/<br>type | ChAdOx1<br>Adenovirus vector                              | mRNA-1273                                                                                                                       | BNT162-b2<br>mRNA                                                                                                                                                                                                                                       | Ad26.COV2-S or<br>S.PP Adenovirus<br>vector | NVX-CoV2373<br>Subunit protein<br>with Matrix-M | Subunit protein<br>with ASO3<br>adjuvant                     |
| Dosing                    | Single dose or<br>Days 0 + 28-42                          | Days 0 + 28                                                                                                                     | Days 0 + 21                                                                                                                                                                                                                                             | Single dose or Days<br>0 + 56               | Days 0 + 21                                     | Not available                                                |
| Storage                   | 2-8°C<br>Resumed                                          | Ship @ -20°C.<br>2-8°C 30 days; room<br>temp up to 12 hours<br>after thaw; can ship in<br>smaller quantities;<br>frozen liquid. | Ship w/ dry ice. POC<br>dry ice.<br>2-8°C 5 days; use 5-<br>dose vial within 6 hours<br>of reconstitution; ship<br>in trays of 975 doses in<br>special shipping<br>containers that must<br>recharged with dry ice<br>with 24 hours or store<br>in -75C. | 2-8°C<br>Resumed                            | 2-8°C                                           | 2-8°C<br>Mix antigen w/<br>adjuvant prior to<br>vaccination. |
| Clinical Trial<br>Status  | Phase 2/3                                                 | Phase 3                                                                                                                         | Phase 3                                                                                                                                                                                                                                                 | Phase 3                                     | Phase 3                                         | Phase 1/2                                                    |
| Ages Studied              | 18-55, 5-12                                               | 18+                                                                                                                             | 12-85                                                                                                                                                                                                                                                   | 18+                                         | 18-84                                           | 18+                                                          |

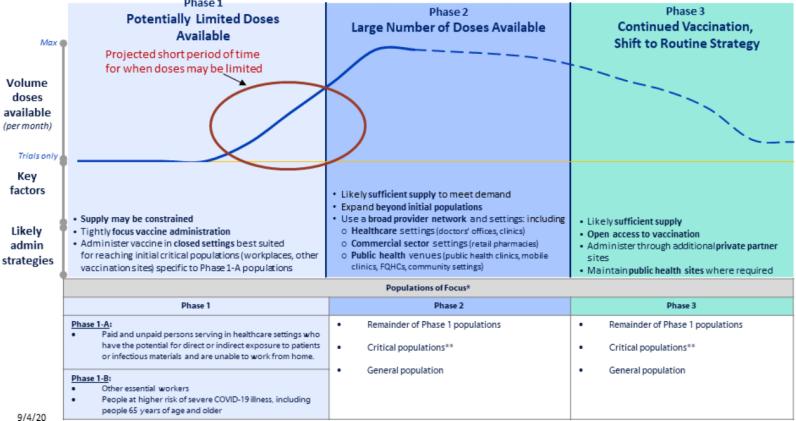
\*Publicly reported information. Subject to change.

### Selected COVID-19 Vaccines Most Likely for U.S. Market

|                                                                                                                                                              | Moderna                                                                                                            | BioNTech with Pfizer                                                                 |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------|
| Phase 3 studies vaccine<br>vs saline efficacy studies<br>(VE) - announcements of<br><b>preliminary results</b> –<br>symptoms plus PCR<br>confirmed infection | 94.5%                                                                                                              | 95%                                                                                  |
| Safety                                                                                                                                                       | Most AE mild to moderate. Grade 3:<br>fatigue 9.7%, muscle ache 8.9%, joint<br>pain 5.2%, headache 4.5%, pain 4.1% |                                                                                      |
| VE vs severe illness                                                                                                                                         | 100% (placebo 11 cases, vaccine 0 cases)                                                                           | Of 10 severe cases in study participants,<br>9 received placebo, 1 received vaccine. |

\*Publicly reported information. Subject to change.

#### The COVID-19 Vaccination Program will require a phased approach Phase 1



\*Planning should consider that there may be initial age restrictions for vaccine products.

\*\*See Section 4: Critical Populations for information on Phase 1 subset and other critical population groups.

## **CDC/ACIP** Discussions on Prioritization, October 30, 2020

Ethical principles updated to actionable phrases and folded fairness into justice. CDC/ACIP COVID-19 Vaccine Program Goals revised.

- <u>Goals</u>
  - Ensure safety and effectiveness of COVID-19 vaccines
  - Reduce transmission, morbidity, mortality of COVID-19 disease
  - Help minimize disruption to society and economy, including maintaining healthcare capacity
  - Ensure equity in vaccine allocation and distribution

- Ethical principles
  - Maximize benefits and minimize harms
  - Promote Justice
  - Mitigate Health Inequities
  - Promote Transparency

## Idaho COVID-19 Vaccine Program Goals - FINAL

- Reduce transmission, severe illness and death
- Preserve functioning of healthcare system
- Recover functioning of society and the economy
- Protect persons at risk who have access and functional needs
- Ensure equitable distribution within groups prioritized for vaccination phases and equity in the opportunity for health and well-being
- Ensure transparency regarding vaccine decision-making

### **Groups for Consideration for COVID-19 Vaccination Phase 1b**

| Major Categories                                                        | Population<br>Estimate <sup>1</sup> | Assumptions / Caveats                                                                                                                                        |
|-------------------------------------------------------------------------|-------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Adults 65 years and older                                               | ~280,000                            | Includes LTCF residents                                                                                                                                      |
| Adults 18-64 with <a>1 high risk</a> condition                          | ~371,000                            | Assumes 35% have <u>&gt;</u> 1 high risk condition                                                                                                           |
| Essential workers not in phase<br>1a                                    | ~450,000                            | Assumes ~24% of all essential workers<br>are HCP based on CDC estimates of 21M<br>HCP and 87M total essential workers.<br>And Idaho estimate of 106-116K HCP |
| Essential workers not in phase<br>1a that have a high risk<br>condition | ~157,500                            | Assumes 35% with <a>&gt;1</a> high risk condition                                                                                                            |

1. Population sizes are estimates and groups not mutually exclusive

https://www.cdc.gov/mmwr/volumes/69/wr/mm6936a3.htm?s\_cid=mm6936a3\_w.

## **Critical Infrastructure Sectors**

- Non-HCP Critical Infrastructure Personnel Highlighted by ACIP
  - Corrections
  - Food processing
- Other Critical Infrastructure Sectors
  - Education includes daycare
  - Chemical
  - Commercial facilities
  - Communications
  - Critical Manufacturing
  - Dams

- Other CI, cont.
  - Defense industrial base
  - Emergency Services (law enforcement, child protective services, etc.)
  - Energy
  - Financial services
  - Government
  - Information technology
  - Nuclear reactors, materials, and waste
  - Transportation systems
  - Water and wastewater systems

### https://www.cisa.gov/identifying-critical-infrastructure-during-covid-19.

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#### Idaho Interim Population Estimates For Phase 1b Vaccination

Updated 11/18/2020

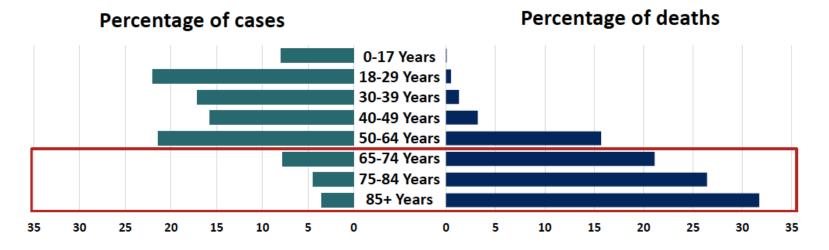
| Group                                                                                                           | Population<br>Estimate | Source                                                                   |
|-----------------------------------------------------------------------------------------------------------------|------------------------|--------------------------------------------------------------------------|
| Residents of LTCF                                                                                               | ~12,223                | IDLC                                                                     |
| Adults age 65+ years, living in community                                                                       | ~266,059               | BVRHS: adults 65+ minus LTCF estimate                                    |
| Adults 18–64 years with high risk condition                                                                     | ~371,127               | Assumes 35% of n=1,060,364 adults age 18–64 yrs have 1+ HR condition     |
| Adults 50–64 years                                                                                              | ~317,334               | Includes w/ & w/o HR conditions                                          |
| First responders (not including EMS in Phase 1a) and safety (fire/police/protective services/community support) | ~22,231                | BLS 2019 and Idaho Commission on Aging<br>Annual Report (n=17 APS staff) |
| Teachers (includes daycare)                                                                                     | ~26,800                | Includes substitute teachers (n=5570) BLS                                |
| Food processing workers                                                                                         | ~35,694                | BLS/Other                                                                |
| Grocery store/convenience store workers                                                                         | ~29,100                | BLS                                                                      |
| Idaho National Guard                                                                                            | ~5,578                 | DOD Defense Manpower                                                     |
| Correctional/detention facility staff<br>(not including medical staff in Phase 1a)                              | ~3,071                 | IDOC/IDJC/Idaho Sheriff's Association/county juvenile detention centers  |
| Other essential workers not already included and unable to telework                                             | In progress            | BLS/IDL                                                                  |

### **Interim Estimates of Other Idaho Populations to Consider**

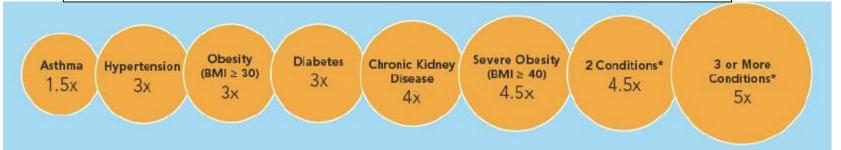
Updated 11/18/2020

| Group                                                                                            | Population Estimate                  | Source                                                                                                                                                                 |
|--------------------------------------------------------------------------------------------------|--------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Incarcerated persons<br>(correctional & detention facilities)                                    | ~13,050 (adults)<br>~336 (juveniles) | ID Dept Corrections/Juvenile Corrections, county juvenile detention facilities (small underestimate)                                                                   |
| People living in migrant housing                                                                 | ~18,082                              | Peak migrant workforce, U Idaho Extension                                                                                                                              |
| Homeless persons                                                                                 | ~4,628                               | 50% of annual estimate (for 6 mos campaign) Idaho<br>Housing and Finance Association, 2019 State of<br>Homelessness in ID report                                       |
| Family caregivers of persons at high risk                                                        | ~83,000 –286,453                     | Idaho Commission on Aging estimates of 83,000<br>voluntary caregivers provided respite services.<br>BRFSS 2015 caregiver % by age group applied to<br>2019 population. |
| Persons in high risk groups based on race/ethnicity (disproportionately among essential workers) | ~325,473                             | American Indian/Alaska Native non-Hispanic; Black<br>non-Hispanic; Hispanic/Latino, Asian/Pacific Islander<br>IDHW BVRHS, Census Population Estimate July 2019         |
| Adults with conditions that might put them at increased risk                                     | ~929,331                             | Multiple data sources; overestimate as conditions might overlap. Includes pregnant women.                                                                              |
| People with disabilities                                                                         | ~241,391                             | Civilian noninstitutionalized population, ACS                                                                                                                          |

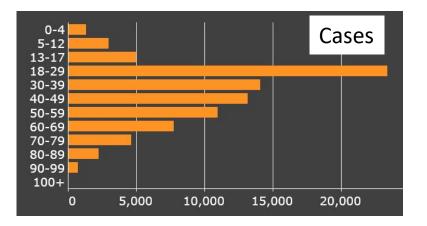
In the United States, adults aged 65 years or older represent 16% of COVID-19 cases, but nearly 80% of COVID-19 deaths

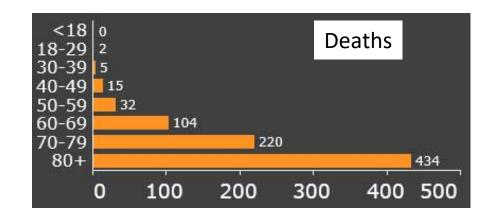


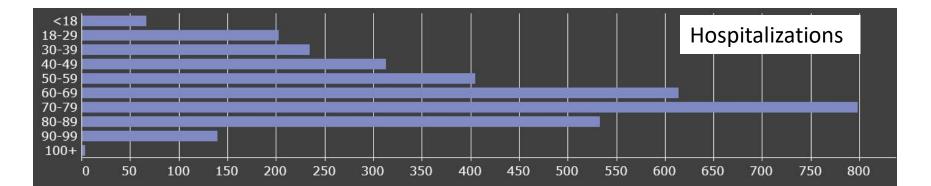
#### Chronic Conditions Increased risk of being hospitalized with COVID



### Cases, Hospitalizations and Deaths by Age Group, Idaho Through November 17,2020







Idaho Relative Ratios of Hospitalizations and Deaths per 100,000 Population by Age Group (sources US Census and Coronovirus.Idaho.gov Nov 17, 2020)

| Age<br>Group | Hospitalizations<br>per<br>100,000 population | Hosp Risk<br>Relative to<br>18-29 yrs | Deaths per<br>100,000<br>population | Death Risk<br>Relative to<br>18-29 yrs |
|--------------|-----------------------------------------------|---------------------------------------|-------------------------------------|----------------------------------------|
| 80+          | 1094.4                                        | 15.4                                  | 701.6                               | 1169.3                                 |
| 70-79        | 609.5                                         | 8.6                                   | 168.0                               | 280.0                                  |
| 60-69        | 297.0                                         | 4.2                                   | 50.3                                | 83.8                                   |
| 50-59        | 194.2                                         | 2.7                                   | 15.3                                | 25.5                                   |
| 40-49        | 147.8                                         | 2.1                                   | 7.1                                 | 11.8                                   |
| 30-39        | 100.8                                         | 1.4                                   | 0.6                                 | 1                                      |
| 18-29        | 71.0                                          | comparison                            | 0.6                                 | comparison                             |
| 0-17         | 14.9                                          | 0.2                                   | 0.0                                 | <1                                     |

### CDC: Risk of Hospitalization and Death Among Hospitalized by Age Group Relative to Persons Age 18-29 Years

| Age Group   | Hospitalization <sup>1</sup> | <u>Death</u> <sup>2</sup> |
|-------------|------------------------------|---------------------------|
| 0-4 years   | 4x lower                     | 9x lower                  |
| 5-17 years  | 9x lower                     | 16x lower                 |
| 18-29 years | Comparison Group             | Comparison Group          |
| 30-39 years | 2x higher                    | 4x higher                 |
| 40-49 years | 3x higher                    | 10x higher                |
| 50-64 years | 4x higher                    | 30x higher                |
| 65-74 years | 5x higher                    | 90x higher                |
| 75-84 years | 8x higher                    | 220x higher               |
| 85+ years   | 13x higher                   | 630x higher               |

https://www.cdc.gov/coronavirus/2019-ncov/covid-data/investigations-discovery/hospitalization-death-by-age.html.

### CDC: Risk of Hospitalization by Race and Ethnicity Relative to Non-Hispanic White

|                                 | Non-Hispanic<br>American<br>Indian or<br>Alaska Native | Non-Hispanic<br>Black | Hispanic or<br>Latino | Non-Hispanic<br>Asian or Pacific<br>Islander | Non-Hispanic<br>White |
|---------------------------------|--------------------------------------------------------|-----------------------|-----------------------|----------------------------------------------|-----------------------|
| Age Group                       | Rate Ratio                                             | Rate Ratio            | Rate Ratio            | Rate Ratio                                   | Rate Ratio            |
| 0—17 years                      | 3.3                                                    | 5.1                   | 7.0                   | 2.0                                          | 1                     |
| 18—49 years                     | 7.6                                                    | 5.3                   | 7.7                   | 1.6                                          | 1                     |
| 50—64 years                     | 5.6                                                    | 4.7                   | 5.4                   | 1.5                                          | 1                     |
| 65+ years                       | 2.4                                                    | 3.4                   | 2.6                   | 1.1                                          | 1                     |
| Overall rate (age-<br>adjusted) | 4.3                                                    | 4.2                   | 4.4                   | 1.3                                          | 1                     |

https://www.cdc.gov/coronavirus/2019-ncov/covid-data/investigations-discovery/hospitalization-death-by-race-ethnicity.html.

# **Ethics and Moral Dilemmas**

- Are there right answers to be found?
- How do we cope and decide when all the options are bad?
- **Ethical Decision Making Requires:** 
  - Facts
  - Values
- We need to concentrate on clarifying the values (priorities) and not on trying to get the right answers

## **Priorities**

- All decisions must
  - Ensure equity and be transparent
- Which do we do FIRST
  - Recover functioning of society and the economy
  - Reduce transmission, severe illness and death
  - Preserve functioning of healthcare system
  - Protect persons at risk

| Group                                                               | Frequent<br>exposed to<br>high # people | Inability to<br>socially<br>distance<br>/limited PPE | Work impacts<br>large segment<br>of society | Risk of<br>severe<br>illness/death | Access and<br>/ or equity<br>issues | Preserves<br>functioning<br>of HC<br>System |
|---------------------------------------------------------------------|-----------------------------------------|------------------------------------------------------|---------------------------------------------|------------------------------------|-------------------------------------|---------------------------------------------|
| Residents of LTCF                                                   |                                         |                                                      |                                             |                                    |                                     |                                             |
| Adults age 65+ years, living in community                           |                                         |                                                      |                                             |                                    |                                     |                                             |
| Adults 18–64 years with high risk condition                         |                                         |                                                      | AN                                          | ЛD                                 | F                                   |                                             |
| Adults 50–64 years                                                  |                                         |                                                      |                                             |                                    |                                     |                                             |
| First responders and safety (e.g., protective services)             |                                         |                                                      |                                             |                                    |                                     |                                             |
| Teachers (K-12 + daycare)                                           |                                         |                                                      |                                             |                                    |                                     |                                             |
| Food processing workers                                             |                                         |                                                      |                                             |                                    | 1                                   |                                             |
| Grocery /convenience store workers                                  |                                         |                                                      |                                             |                                    |                                     |                                             |
| Idaho National Guard                                                |                                         |                                                      |                                             |                                    |                                     |                                             |
| Correctional/detention facility staff<br>(non-HCP)                  |                                         |                                                      |                                             |                                    |                                     |                                             |
| Other essential workers not already included and unable to telework |                                         |                                                      |                                             |                                    |                                     |                                             |

| Group                                                               | Frequent<br>exposed to<br>high # people | Inability to<br>socially<br>distance<br>/limited PPE | Work impacts<br>large segment<br>of society | Risk of<br>severe<br>illness/death | Access and<br>/ or equity<br>issues | Preserves<br>functioning<br>of HC<br>System |
|---------------------------------------------------------------------|-----------------------------------------|------------------------------------------------------|---------------------------------------------|------------------------------------|-------------------------------------|---------------------------------------------|
| Residents of LTCF                                                   |                                         |                                                      |                                             |                                    |                                     |                                             |
| Adults age 65+ years, living in community                           |                                         |                                                      |                                             |                                    |                                     |                                             |
| Adults 18–64 years with high risk condition                         |                                         |                                                      |                                             |                                    |                                     |                                             |
| Adults 50–64 years                                                  |                                         |                                                      |                                             |                                    |                                     |                                             |
| First responders and safety (e.g., protective services)             |                                         |                                                      |                                             |                                    |                                     |                                             |
| Teachers (K-12 + daycare)                                           |                                         |                                                      |                                             |                                    |                                     |                                             |
| Food processing workers                                             |                                         |                                                      |                                             |                                    |                                     |                                             |
| Grocery /convenience store workers                                  |                                         |                                                      |                                             |                                    |                                     |                                             |
| Idaho National Guard                                                |                                         |                                                      |                                             |                                    |                                     |                                             |
| Correctional/detention facility staff<br>(non-HCP)                  |                                         |                                                      |                                             |                                    |                                     |                                             |
| Other essential workers not already included and unable to telework |                                         |                                                      |                                             |                                    |                                     |                                             |

| Group                                                              | High #<br>persons<br>exposed to | Inability to<br>socially<br>distance | Work role<br>impacts<br>society | Risk of<br>severe<br>illness/death | Access and /<br>or equity<br>issues | Preserves<br>functioning<br>of HC system |
|--------------------------------------------------------------------|---------------------------------|--------------------------------------|---------------------------------|------------------------------------|-------------------------------------|------------------------------------------|
| Incarcerated persons                                               |                                 |                                      |                                 |                                    |                                     |                                          |
| People living in migrant housing                                   |                                 | EX                                   | ΛΛ                              | ЛD                                 | <b>IF</b>                           |                                          |
| Homeless persons                                                   |                                 |                                      |                                 |                                    |                                     |                                          |
| Family caregivers of persons at high risk                          |                                 |                                      |                                 |                                    |                                     |                                          |
| Racial/ethnic grps at increased risk                               |                                 |                                      |                                 |                                    | 1                                   |                                          |
| Adults with conditions<br>that might put them at<br>increased risk |                                 |                                      | Ur                              | JL                                 |                                     |                                          |
| People with disabilities                                           |                                 |                                      |                                 |                                    |                                     |                                          |

| Group                                                              | High #<br>persons<br>exposed to | Inability to<br>socially<br>distance | Work role<br>impacts<br>society | Risk of<br>severe<br>illness/death | Access and /<br>or equity<br>issues | Preserves<br>functioning<br>of HC system |
|--------------------------------------------------------------------|---------------------------------|--------------------------------------|---------------------------------|------------------------------------|-------------------------------------|------------------------------------------|
| Incarcerated persons                                               |                                 |                                      |                                 |                                    |                                     |                                          |
| People living in migrant housing                                   |                                 |                                      |                                 |                                    |                                     |                                          |
| Homeless persons                                                   |                                 |                                      |                                 |                                    |                                     |                                          |
| Family caregivers of persons at high risk                          |                                 |                                      |                                 |                                    |                                     |                                          |
| Racial/ethnic grps at increased risk                               |                                 |                                      |                                 |                                    |                                     |                                          |
| Adults with conditions<br>that might put them at<br>increased risk |                                 |                                      |                                 |                                    |                                     |                                          |
| People with disabilities                                           |                                 |                                      |                                 |                                    |                                     |                                          |

## **Discussion**

- Recognizing these decisions are very difficult, keep in mind that vaccine supply will continue to expand through the next several months, ultimately allowing all persons to receive vaccine who want to be vaccinated
- Considering CDC goal, how can we best maximize benefits and minimize harms?
- Considering the Idaho COVID-19 vaccination goals and principles, what additional information would be helpful to prioritize among phase 1b groups?
- Are there goals or principles that should be weighted more heavily than others?
- Are there risks (e.g., of exposure or severe disease or risk to society) that should be weighted more heavily than others?
- What formats would help you with considering prioritization, e.g., grids by group and vaccination program goal or other format?

## Thank you

- CDC's Advisory Committee on Immunization Practices meets Nov. 23
  - Members will be forwarded available materials and a summary from that meeting
- Committee is asked to submit comments regarding
  - What additional information would be helpful to sub-prioritize among phase 1b groups?
  - Are there goals or principles that should be weighted more heavily than others and why?
  - Are there risks (e.g. exposure or severe disease) that should be weighted more heavily than others and why?
  - Are there methods you would prefer to use to get input from the committee e.g., grids with scores, weighting of importance of goals, other methods
- The public is invited to submit written comments on COVID-19 vaccine prioritization through designated email address <u>covid19vaccinepubliccomment@dhw.idaho.gov</u>



- Review of HCP groups and population estimates
- Review of NMA Framework and Prioritization

#### Healthcare Personnel Sub-prioritization Groups — Interim Population Estimates

| Category                                                                                                                                                                                                             | Estimated No. Persons                                                                                     | Cumulative No. Persons |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------|------------------------|
| Hospital and clinic staff essential for care of COVID-19 patients and maintaining hospital capacity.                                                                                                                 | ~32,350 = hospital staff (IDLC)                                                                           | 32,350                 |
| <ul> <li>LTCF staff, including adult protective services, ombudsmen, contract staff</li> <li>Home care providers for adults age 65 years and other adults and children with high risk medical conditions.</li> </ul> | ~14,800–24,279 LTCF staff<br>(BLS vs IDLC)<br>~16,260 home health/personal care aides<br>(IDL)            | 63,410 – 72,889        |
| Emergency medical services (EMS)*                                                                                                                                                                                    | ~5,115 (IDHW Bureau of EMS &<br>Preparedness)                                                             | 68,525 – 78,004        |
| Outpatient and inpatient medical staff not already included in<br>earlier groups who are unable to telework, including HCP in<br>correctional and detention facilities                                               | ~26,340 outpatient, excluding home<br>health above (BLS)<br>~400 corrections/detention HCP<br>(IDOC/IDHW) | 95,265 – 104,744       |
| <ul> <li>Pharmacists, pharmacy technicians, and pharmacy aides not<br/>already included in earlier groups</li> <li>Dentists, dental hygienists, and dental assistants</li> </ul>                                     | ~4,893 pharmacy staff (IBOP)<br>~5,064 dental staff (ID State Dental Assoc)                               | 105,222 – 114,701      |
| Public health and emergency management response workers who are unable to telework <sup>†</sup>                                                                                                                      | ~782 public health (PHDs, IDHW)<br>~88 emergency management (BLS)                                         | 106,092 – 115,571      |

<sup>\*</sup>Includes all licensed EMS providers regardless of affiliation

+Frontline PHD staff, essential function IDHW staff; assumes 50% emergency management staff unable to telework

Abbreviations: BLS=Bureau of Labor Statistics; IBOP=Idaho Board of Pharmacy; IDL=Idaho Dept. of Labor; IDLC=Idaho Division of Licensing and Certification; IDHW=Idaho Dept Health & Welfare; IDOC= Idaho Dept of Corrections; LTCF=skilled nursing, assisted living, and intermediate care facilities; PHD=public health district

Updated 11/18/2020

### National Academy of Medicine Framework For Equitable Allocation of COVID-19 Vaccine

- Phase 1a. High-risk health workers (e.g., in hospitals, nursing homes, or providing home care) – those involved in direct patient care.
  - Specifically includes workers who provide transportation, environmental services, and others who risk exposure to bodily fluids or aerosols.
- Phase 1a. First responders

### National Academy of Medicine Framework For Equitable Allocation of COVID-19 Vaccine

- Phase 1b.
  - Older adults living in congregate settings—such as nursing homes or skilled nursing facilities—and other similar settings.
  - Individuals with select high-risk comorbid and underlying conditions
- Phase 2
  - K-12 teachers and school staff
  - Other workers in essential industries
  - Older adults
  - Adults with high risk conditions
  - Persons living in congregate settings and staff (corrections, group homes, homeless shelters)

### National Academy of Medicine Framework For Equitable Allocation of COVID-19 Vaccine

• Phase 3 – broad immunization of other workers, young adults and children (if vaccines tested in children)

Phase 4 – persons interested in vaccination for their personal protection